



# Development and Climate

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## *Twin Challenges for Energy Sectors in Developing Countries*

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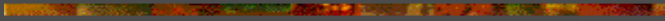
*The World Bank*

*Senior Energy and Climate Specialist*

*4ème Forum Européen de l'Énergie – Objectif COP21 : Agir efficacement contre le changement climatique  
Paris, March 12-13, 2015*

# Summary



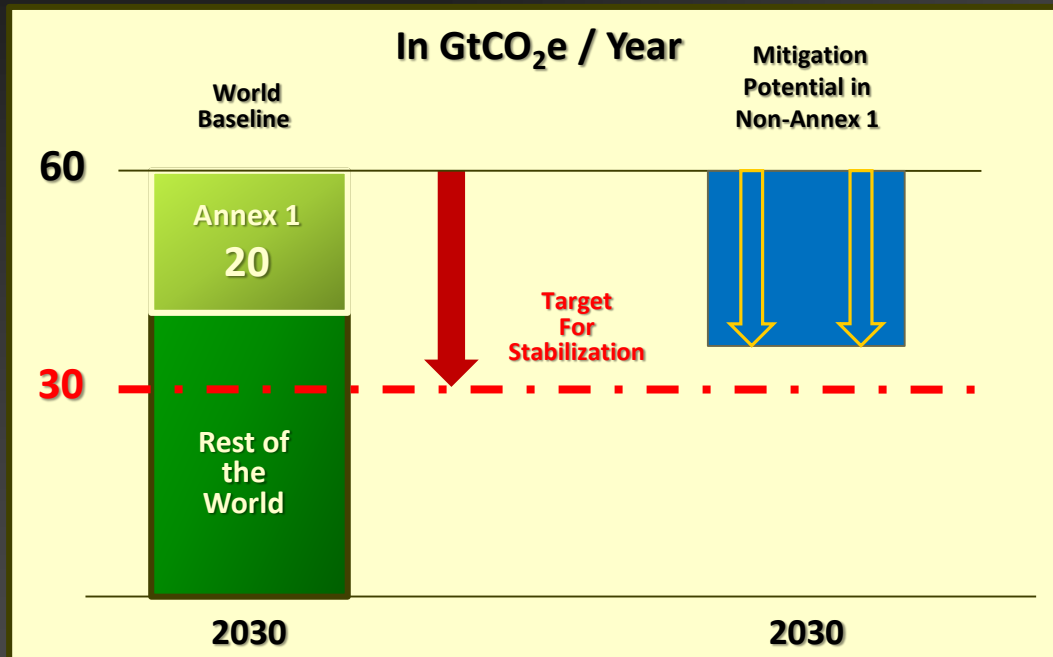
- I – No way to close the gap without net emissions reductions in Developing Countries
  - II – The mitigation potential do exist in Devellopping Countries
  - III – Overcoming a series of financing barriers
  - IV – Creating the proper incentives:  
*Compatibilize carbon pricing with existing energy policy and development objectives*
- 



**I – NO WAY TO CLOSE THE GAP WITHOUT  
NET EMISSIONS REDUCTIONS IN  
DEVELOPING COUNTRIES**



# A gap to fill to stabilize concentrations



**Potential for mitigation projects in Non-Annex 1 countries is huge**

Up to 25Gt CO<sub>2</sub>e/year  
(Sources: UNFCCC, McKinsey, Low-carb Studies, etc.)

Emission Reductions in Annex 1 countries alone will not be enough to meet GHG concentration targets (*while their **historical responsibility** remains*)

As a consequence: Emission Reductions brought by Non-Annex 1 countries in the form of offsets will not be enough either

Scaling up the Emission Reduction effort in Non-Annex 1 beyond offsets is a necessity

- Reductions in Non-Annex 1 countries require investments, not only soft policies
- Many of these investments enhance development (energy, transport etc.)

***Tens of thousands of potential Low-carbon Development projects***



## **II – THE MITIGATION POTENTIAL DO EXIST IN DEVELOPPING COUNTRIES**



# Check the Potential :

## *The example of Sub-Saharan Africa*

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*Use the **CDM as a lens** to track potential low carbon energy projects*

*How many potential CDM projects in SSA **similar** to projects developed in other countries with approved methodologies ?*

*→ **22** types of clean energy projects*

*→ **44** countries*

# Power Sector

CO<sub>2</sub> ↗

Power  
Generation

Transport /  
Distribution

Consumption/  
Use

CDM Projects

CDM Projects

CDM Projects

## Generation from Fossil Fuels

## Grid loss reductions

- Switch to compact fluorescent lamps
- Energy-saving household appliances
- Non-lighting electricity for industry

•ACM007, ACM0013

•AMS-II.A, AM0045

•AM0020, AM0046

•AM0052, AM0061

•AMS-II.C, AM0044

•AM0062, AMS-II.B

•AM0058

•AMS-I.B,C

- Addition of 2<sup>nd</sup> cycle
- CHP in industry

•ACM0002, AM0019

## Renewable Energy

•AM0026, AM0042

•AM0048, AM0015

•AMS-I.A,D, AM0005

•AM0032, ACM0004

•ACM0012, AM0024

•AMS-III.Q, AM0022

- CHP in sugar mills
- Agricultural residue
- Forest / wood-process residues
- Typha australis
- Jatropha biofuel
- Hydroelectricity
- Photovoltaics rural areas
- Landfill gas

Nb Proj = 204  
CERs = 36 MtCO<sub>2</sub>/y  
Power = 5.9 GW  
Inv. Cost = \$ 7.1 billion

# Fuel for Industry (Coal, Fuel Oil, Gas)

$\text{CH}_4 \nearrow \text{CO}_2 \nearrow$

Fuel  
production

$\text{CH}_4 \nearrow \text{CO}_2 \nearrow$

Transport

$\text{CO}_2 \nearrow$

Thermal Use/  
Consumption

CDM activities

## *Production*

- Flared gas recovery
- Coal mine methane
- Waste gases in crude oil refinery

Nb Proj = 46  
CERs = 2.8 MtCO<sub>2</sub>/y  
Power = GW  
Inv. Cost = \$ 0.1 billion

CDM activities

CDM activities

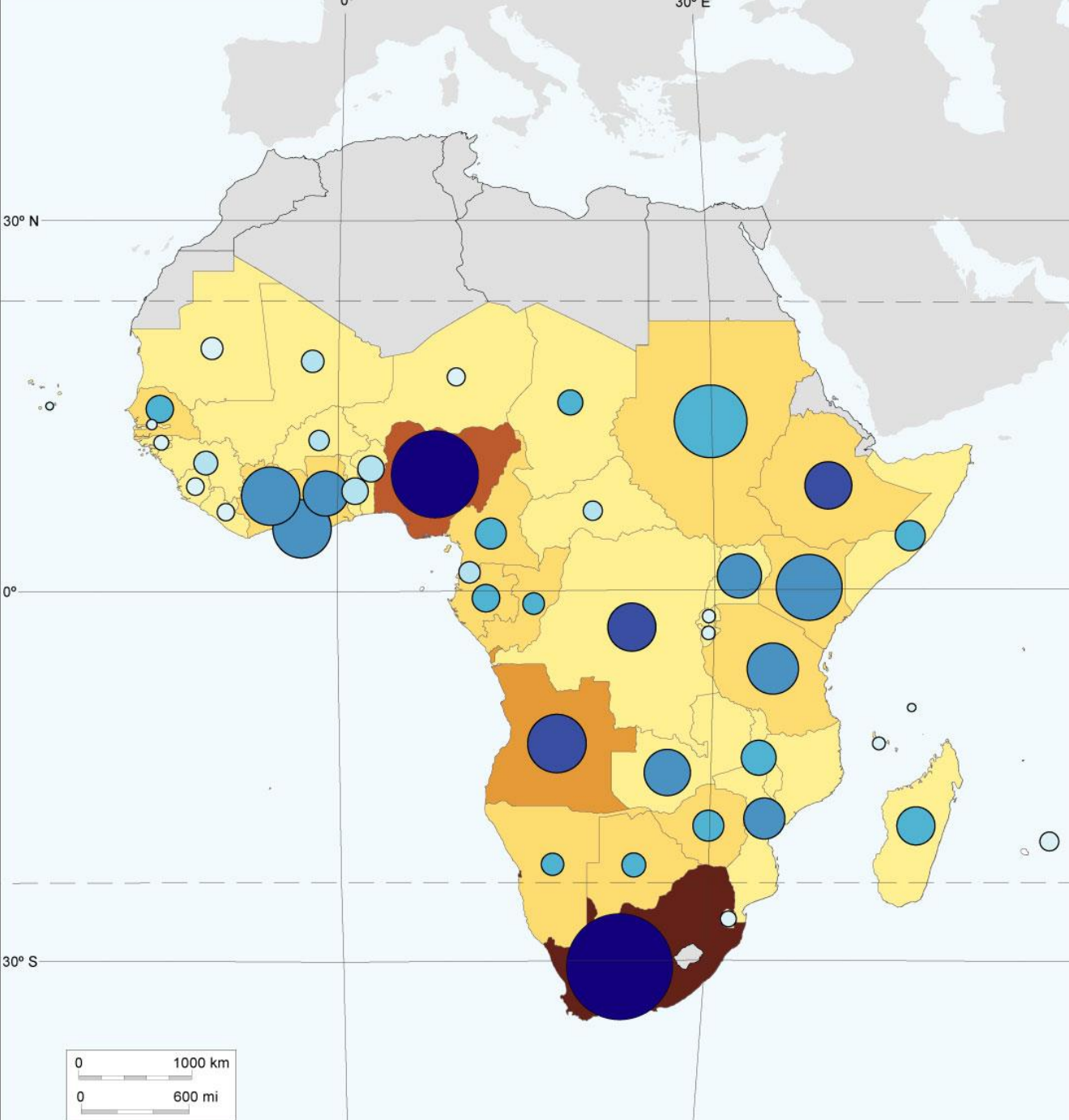
## *Thermal Use and Consumption*

- Improved steam system
- Reduced clinker use in cement manufacturing

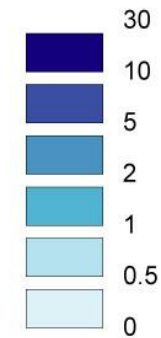
Nb Proj = 26  
CERs = 4.3 MtCO<sub>2</sub>/y  
Power = 0.7 GW  
Inv. Cost = \$ 0.9 billion

# SUB-SAHARAN AFRICA

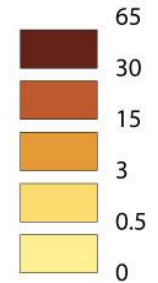
## CO2 Emissions and Number of Low Carbon Energy Projects



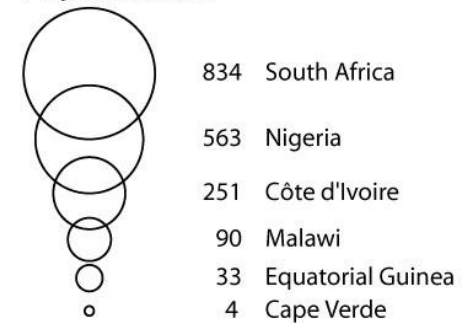
Potential of Emission  
Reductions in % of  
Region Emissions (2005)



Country CO2 Emission  
in % of Region Emission



Projects number

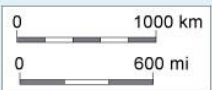
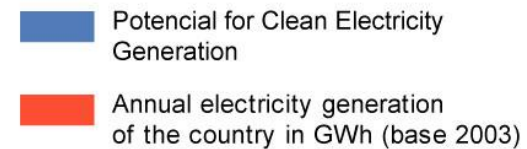
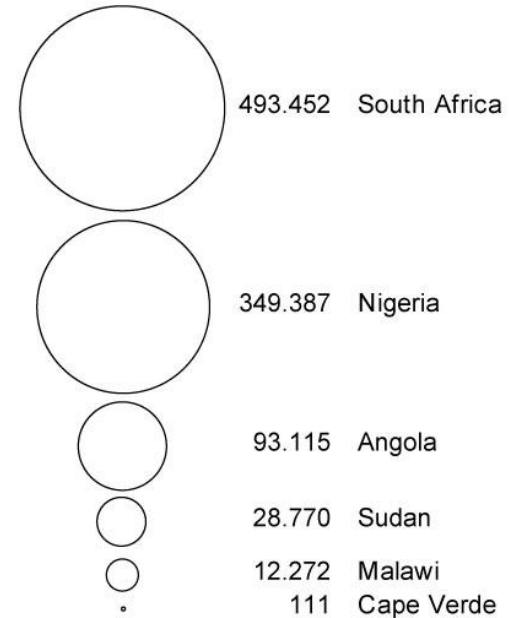


Data: Low-carbon Energy Projects For  
Development In Sub-Saharan Africa.  
The World Bank, 2008.

# SUB-SAHARAN AFRICA

## Potential for Clean Electricity Generation

Total count (GWh)



Data: Low-carbon Energy Projects For Development In Sub-Saharan Africa. The World Bank, 2008.

# Technical Potential of Low Carbon Energy Projects in SSA

*(available for each of the 44 countries considered – see attached CD)*

Number of Potential Projects	2,866	3,227
Number PoAs	361	
Potential GHG reductions	740 MtCO <sub>2</sub> /year	
<b><i>Percent of the countries emissions</i></b>	<b>109 %</b>	
Value of the GHG reductions over crediting period <i>(10 or 21 years, base 10 US\$/tCO<sub>2</sub>)</i>	\$ 97.8 billion	
Potential of additional electricity generation	1,244 TWh/year	
<b><i>Percent of actual generation</i></b>	<b>380 %</b>	
Potential of additional power generation capacity	155 GW	
<b><i>Percent of installed capacity</i></b>	<b>225 %</b>	
Investment cost <i>(only for projects for which cost data is available)</i>	\$ 157,6 billion	

***Huge potential for future energy development at zero additional emissions***

# Example Brazil: Fossil Fuels for Industry

Fuel  
production

Transport

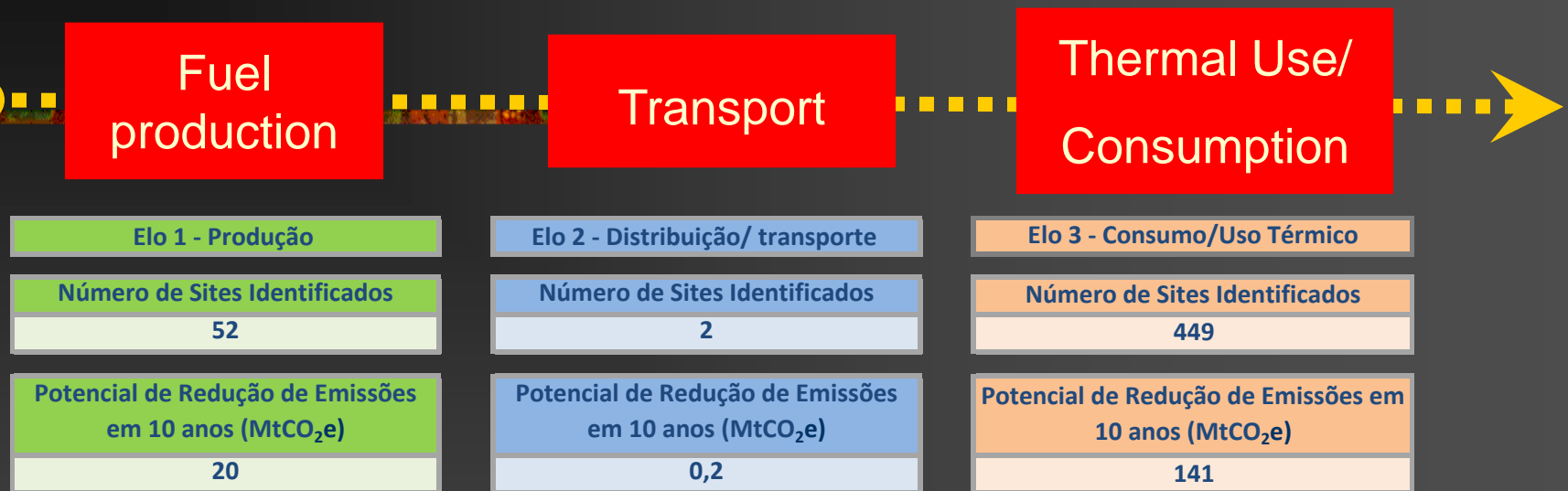
Thermal Use/  
Consumption

Fuel production			Transport/Distribution			Consumption/Use		
	BR.	World		BR.	World		BR.	World
<b>Flaring, recovery of flared</b>	<b>0</b>	<b>20</b>	<b>EE in fuel transport</b>	<b>0</b>	<b>0</b>	<b>Fuel switch</b>	<b>17</b>	<b>168</b>
AM0009* Recovery of flared gas from	0	17	AM0053* Biogenic CH4 injection to g	0	0	AM0049* Gas-based elec. Generatio	0	0
AM0037* Flare reduction and gas uti	0	3	<b>Reduction of pipeline leaks</b>	<b>0</b>	<b>0</b>	AMS-III.B* Switching fossil fuels	7	37
AMS-III.K* CH4 from charcoal avoid	0	0	AM0023* Leak reduction from natura	0	0	AM0007* Cogen offseason switch fro	0	0
<b>EE refineries (FO)</b>	<b>0</b>	<b>0</b>	AM0043* Leak reduction by pipe rep	0	0	AMS-II.D* EE and fuel switch measur	1	99
AM0055* Recovery and utilization of	0	0				ACM0009* Fuel witch coal/oil to gas	2	11
AMS-III.P* Waste gas recovery and u	0	0				AM0036* fuel switch fossil to biomas	1	4
<b>CMM destruction (coal)</b>	<b>0</b>	<b>26</b>				AM0008* Ind. Fuel switch - CONSOLID	6	17
ACM0008* CBM CMM to flaring or he	0	26				<b>EE (steam traps, etc.)</b>	<b>2</b>	<b>216</b>
						ACM0012* Waste heat/gas/pressure C	1	15
						AMS-III.M* Reduced elec. Consumptio	0	2
						AM0032* Waste gas/heat to power C	0	2
						ACM0004* Waste gas/heat to power g	1	181
						AM0017* Steam traps	0	0
						AM0018* Steam optimization system	0	15
						AM0038* Electric arc furnace EE	0	1
						AM0054* Boiler improv. Oil/water en	0	0
						AM0056* Fossil fue-fired steam boile	0	0
						AM0060* Replac. By EE chillers	0	0

88% of available  
CDM methodologies

**UNUSED in Brazil**  
(as of the date of  
beginning of the  
project)

# Fossil Fuels for Industry Use(cont.)



Example: Fuel-switch from Fossil to Biomass: Pulp and Paper Industry

Description	Value	Unit
Annual Emissions Reductions	635.539	tCO <sub>2</sub> e / year
Number of Projects	122	projects
Potential Carbon Revenue (CER at US\$ 5)	3.177.695	US\$/year
Investment Cost	48.030.976	US\$

# Brazil: Synthesis of Results per Sectors

**Number of Projects pre-identified : 18,480 : 2/3 green field and 1/3 incremental projects on existing installations**

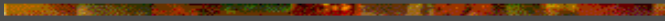
■ Fossil Fuels for Industry:	2.204 projects/sites	
■ Other Industry Inputs:	706 projects/sites	
■ Transportation (Vehicular Fuels):	344 projects/sites	
■ Waste Management :	3.124 projects/sites	(10 GW)
■ Electricity:	12.102 projects/sites	(452 GW)

## **Synthesis:**

- Over 18.000 potential mitigation projects and sites
- Great potential for PoA
- Potential GHG Emissions Reductions : 450 MtCO<sub>2</sub>e/year
- Corresponding investment need: US\$ 1,284 + billion  
(annual investment in Brazil is \$225 billion)
- Potential revenue from CER sales in 10 years : US\$ 45.604 billion



### III – OVERCOMING A SERIES OF FINANCING BARRIERS

- *A Low Carbon Development Facility (LCDF)  
to leverage international financial markets*
  - *Addressing the too limited capacity of  
industry to take additional debt*
- 

# Low Carbon Development Facility - LCDF

A Need for a New Financing Mechanism to support Emission Reduction investments

## **PROBLEM:**

### **Bottleneck**

**Limited access to financing**

**Many clean infrastructure projects cannot achieve financial closure**

(lack of liquidity, too short maturity, risk adversity, etc.)

**Even if eligible to sale carbon credits**

(as evidenced by CDM pipeline)

## **PROPOSAL:**

**Create a Low-Carbon Development Facility (LCDF) to provide financing**

**To scale-up financing by tapping on large international capital markets pools**

(pension funds, insurance funds, sovereign funds, etc.)

**To unlock economically viable low-carbon development projects**

(energy projects, transport project, industrial projects, etc. that generate commercial revenues)

**To harvest the large mitigation potential**



THE WORLD BANK

# LCDF PRINCIPLES

- Initial LCDF Capital sized to sustain AAA rating while ...
- ...raising large volumes of resources from financial markets through AAA rated bonds...
- ...to provide cheap AAA-conditions financing to low-carbon investments, which ratings are far lower (*ranging from C to AA*)



# Low Carbon Development Facility: facts and perspective

**LCDF finances an abatement capacity of circa 10 GtCO<sub>2</sub>eq per year in 2030**  
*(increases progressively)*

**\$100Bn international annual financing brought through LCDF**  
*compares to FDI flows of \$600Bn/year and ODA of \$75Bn/year*

**Initial capital of \$68Bn by Annex 1 to sustain the AAA rating**  
*by weathering default on loans in 99.9996% of cases*

**Concessional rate of Libor + 10bp on 2/3<sup>rd</sup> of financing;**  
*a BBB emerging government borrows at Libor + 300bp*

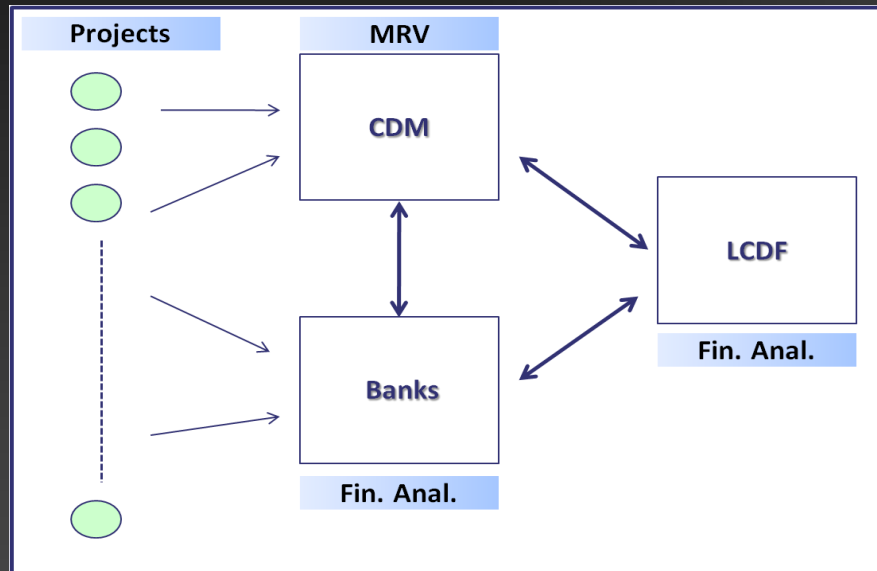
**Average financial cost of the abatement effort “seen” by Annex 1 countries of \$1.1/tCO<sub>2</sub>e**

**Private and public banks bring their loan screening, origination and financial analysis in a public-private partnership with LCDF**



# Low Carbon Development Facility: facts and perspective

## Origination and Monitoring/Reporting/Verification of the Environmental Performance



## Worldwide Projects Screening and Loan Origination

Available studies show that the potential number of projects is huge (*Low Carbon studies, Africa Study*)

Private banks would work as partners with the LCDF: *Bring their screening and loan origination capacity to increase LCDF regional penetration and world scope*

Other entities (ESCOs, etc.) can originate projects.

Voluntary Standards can also work as channels to identify projects

## Environmental Performance & MRV

The LCDF can use the MRV system of the CDM, seen as a public “Methodology Asset” (*In the context of an enhanced CDM*). Also Voluntary Standards methodologies can be used for activities not covered by CDM

Loan interest rate to *increase* for projects failing to perform or to comply with MRV.

# Limited access to finance is not only a question of financing availability

*It is also a question of ability to take the financing available*

Example: Untapped energy efficiency potential in the Industry in Brazil

*Financing is available (BNDES- PROESCO)*

*But no debt space left on industry balance sheet*

*World Bank is working with National Confederation of Industry (CNI) on a Special Purpose Vehicle (Sociedade de Serviços Energeticos – SEE)*

*SEE will take the debt, install energy efficient equipment, retain ownership, charge take or pay for installed capacity (ex: air compressor)*

**→ Convert CAPEX (constrained) into OPEX**



## IV – CREATING THE PROPER INCENTIVES:

*Compatibilize carbon pricing with existing energy policy and development objectives*



# Create the proper incentives

*Besides unlocking financing for low-carbon investment, create incentive :*

- *Either command and control (standards, etc.)*
- *Or price signal: Carbon Pricing*

## Interfacing Carbon Pricing and Energy Policies

From theory perspective: a no-brainer

*Price elasticities: an easy concept for modeling impact of carbon pricing on demand to reduce emissions*

***However, what response can we expect from investor when oil prices are so volatile ?***

- from \$ 35 to \$ 145 / barrel over last 7 years
- corresponding carbon shadow price: from \$80 to \$335 / tCO<sub>2</sub>

→ *Far larger than possible carbon price in developing countries*

*In addition: investors are adverse to uncertainty*

***Ideally: energy prices should be stabilized and then add a carbon price***

→ Is this compatible with current crusade against fossil fuels subsidies ?  
(without denying how harmful such subsidies can be...)

# Carbon pricing does not come into an empty space

*In Brazil: 14 different levies and charges in electricity prices*

## Energy pricing and regulations are not all illegitimate

The reflect – poorly or efficiently – energy policy objectives

*Ignoring them can lead to undesirable unexpected effects:*

Example: windfall profits by power companies during first EU ETS phase

## Still Many development objectives in energy policies and pricing in developing countries

- *Supply security, reliability, energy independence*
- *Affordability, consumers protection, redistributive objectives*
- *Competitiveness, industrial policies, macro-economic objectives*
- *Rural and regional equity, etc.*

**→ Developing Countries face different challenges than OECD**

*Growth, vulnerability to shocks, social development, etc...*

# Distinguish instruments from policy objectives

*Too much dogmatic focus on “good” or “bad” instruments*

*Risk of throwing the baby while removing “bad instrument” or unexpected effects of blind application of “good instrument”*

**However, instruments can be changed, adapted creatively to to combine “new” GHG mitigation objective with “old” but still relevant energy policy objectives**

## Example California :

Utilities receive free allowances

But are required to auction them and rebuy it

→ Reveal the cost of the allowances to be passed through

All auction proceeds have to be paid back by utilities to customers through flat “climate credits” (\$35/semester in 2014)

More than offset price increase to low-income households